

## **1 Cumulative Impact Assessment for Enfield**

- 1.1 Enfield Council has undertaken an assessment of the four existing Cumulative Impact Zones (CIZs):
  - Upper Edmonton
  - Enfield Highway
  - Enfield Town
  - Southgate
- 1.2 Enfield Council has also undertaken an assessment for two new CIZs:
  - Bowes
  - Palmers Green
- 1.3 The assessment reviewed the evidence to support the continuation of CIZ's in the existing areas and the establishment of CIZ's in Bowes and Palmers Green. Enfield Council considers that the evidence does support the continuation and establishment of CIZs in the six areas outlined in 11.16 and 11.17 above. This evidence can be found in outlined in Annexes 2 – 7 of this policy.
- 1.4 The assessment was also put out to a public consultation, with particular engagement undertaken with key stakeholders. The consultation included the evidence outlined in Annexes 2 – 7. Key stakeholder engagement was overwhelmingly supportive of the four existing CIZs and the two new CIZs. All responses received from the public consultation were supportive of the four existing CIZs and the two new CIZs.
- 1.5 Enfield Council, as the Licensing Authority, believes that the appropriate evidence has been provided and the appropriate consultation undertaken to meet the necessary process for undertaking a Cumulative Impact Assessment as outlined in the Licensing Act 2003.

### ***Scope of the Cumulative Impact Zones***

- 1.6 Any applications for new premises licences and/or club premises certificates and/or provisional statements and any applications for variations of those authorisations for hours within the limits set out below (referred to as Core Hours) for premises and/or clubs inside the cumulative impact policy areas will generally be granted, subject to consideration of any representations about the way in which the application will promote the licensing objectives.
- 1.7 Any applications for new premises licences and/or club premises certificates and/or provisional statements and any applications for variations of those authorisations for hours outside the limits set out below (referred to as Core Hours) for premises and/or clubs inside the cumulative impact policy areas will, when subject to relevant representations, be subject to the presumption that the application will demonstrate how it will not add to the cumulative impact in the CIZ.
- 1.8 Core Hours:
  - 1.8.1 Sale/supply of alcohol (off supplies only):

**Monday to Sunday 08:00 to 24:00**

1.8.2 Plays, Films, Indoor sporting events, Boxing or wrestling entertainments, Live music, Recorded music and/or Performance of dance:

**Monday to Sunday 09:00 to 24:00**

1.8.3 Sale/supply of alcohol (on supplies only or on & off supplies):

**Monday to Sunday 10:00 to 24:00**

1.8.4 Late night refreshment:

**Monday to Sunday 23:00 to 24:00**

1.8.5 New Year's Eve: Any premises or club that is licensed for both the on supply of alcohol and for regulated entertainment may remain open and provide their licensed activities from the end of licensed hours on New Year's Eve to the start of licensed hours on New Year's Day.

## **2 Introduction**

2.1 This paper outlines the data that has been used to assess the four existing Cumulative Impact Zones (CIZs) and for the two proposed CIZs.

## **3 Executive Summary**

3.1 The London Borough of Enfield has four Cumulative Impact Zones (CIZs) as outlined in the current Statement of Licensing Policy 2020 - 2025. The licensing authority considered that the number of premises licences in these zones was such that it was likely that granting further licences would be inconsistent with the authority's duty to promote the licensing objectives.

3.2 The London Borough of Enfield is currently considering establishing two additional Cumulative Impact Zones, in Bowes and Palmers Green wards.

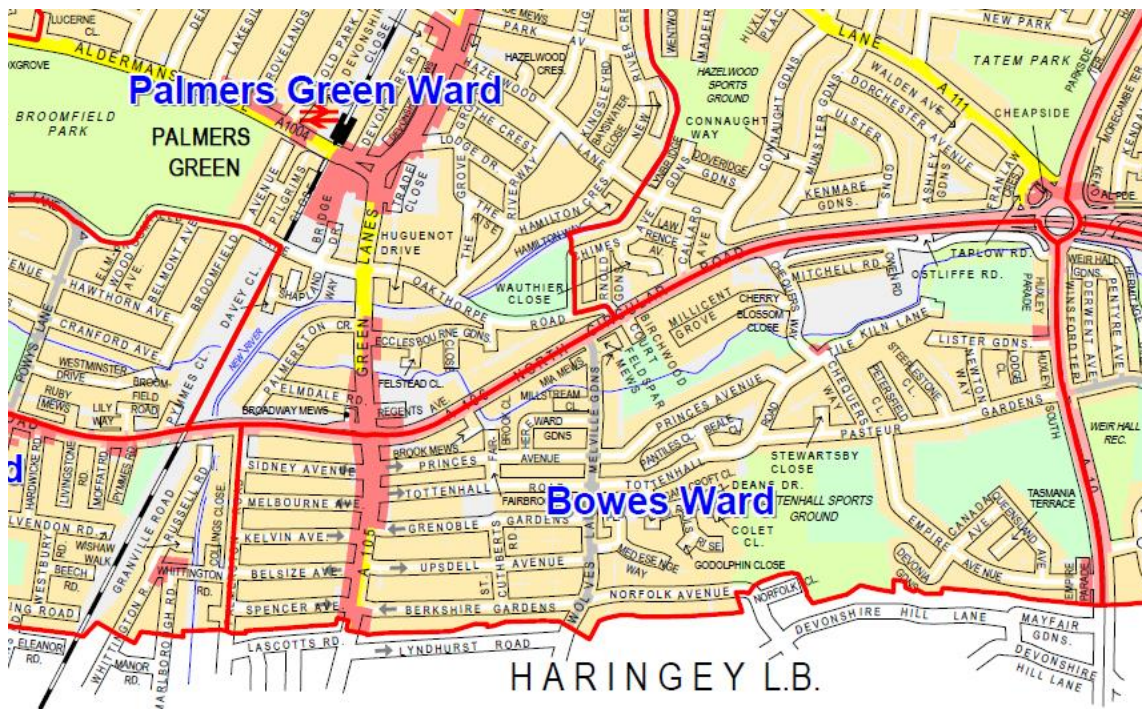
## **4 Cumulative Impact Assessment**

4.1 A Cumulative Impact Assessment (CIA) may be published by a licensing authority to help it to limit the number or types of licence applications granted in areas where there is evidence to show that the number or density of licensed premises in the area is having a cumulative impact and leading to problems which are undermining the licensing objectives. CIAs relate to applications for new premises licences, club premises certificates, applications to vary existing premises licences, club premises certificates in a specified area.

4.2 Where a Cumulative Impact Zone (CIZ) is adopted it creates a rebuttable presumption that licence applications for premises in the CIZ will be refused. Only in exceptional circumstances where an applicant can demonstrate that granting an application will not add to cumulative impact may a licence be granted.

## **5 Proposed additional Cumulative Impact Zones**

5.1 It is the view of the Licensing Authority and of a number of Responsible Authorities that the areas marked on the map below in Palmers Green and Bowes are demonstrated to have a sufficient level of cumulative impact (in terms of violence, public order and criminal damage) due to the sale, supply and consumption of alcohol that Cumulative Impact Zones should be established in these areas.



## 6 Evidence

6.1 There must be an evidential basis for the decision to publish a CIA. This has been provided by data sets used to assess location, volume and trajectory of crime and anti-social behaviour in the three CIZs, and this will also be provided through a public consultation.

### Data

6.2 In order to review the four existing CIZs (Upper Edmonton, Enfield Town, Enfield Highway and Southgate) we have used neighbourhood Police licensing and crime data sets for varying periods. The same data has been used to establish a case for the establishment of the two proposed new CIZs in Palmers Green and Bowes.

6.3 Data sets used are those most linked with cumulative impact and the licensed sector:

- All crime – to provide wider context;
- Violence against the person offences;

- Public Order offences; and,
- Criminal damage offences.

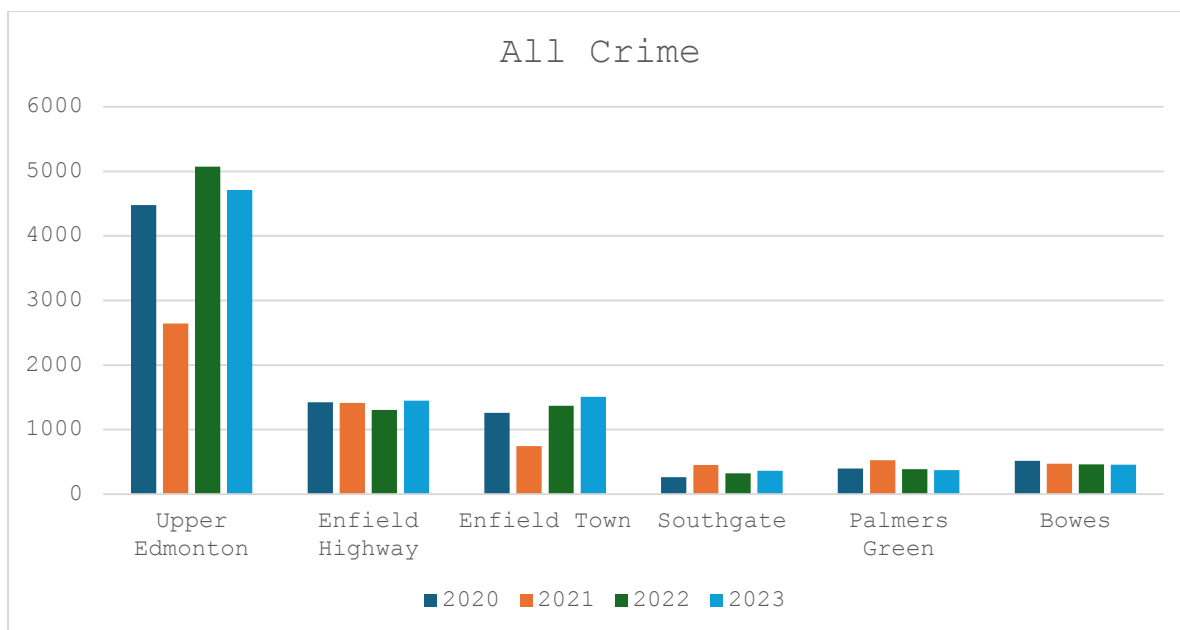
## 7 Data review

7.1 The data outlined below demonstrates the number and trajectory over time of the crime and anti-social behaviour reports in each of the existing and proposed CIZ areas. This aims to demonstrate the rationale and reasoning for these CIZs to be in place.

## 8 All Crime

8.1 As can be seen from the data below for all crime there is a relatively consistent trajectory over the four years included, with some fluctuation between years. The graph in particular outlines the three different levels of crime in the 6 areas. Upper Edmonton has the highest levels with Enfield Highway and Enfield Town at a middle level and Southgate and the two proposed areas (Palmer's Green and Bowes) at a lower, but still significant level.

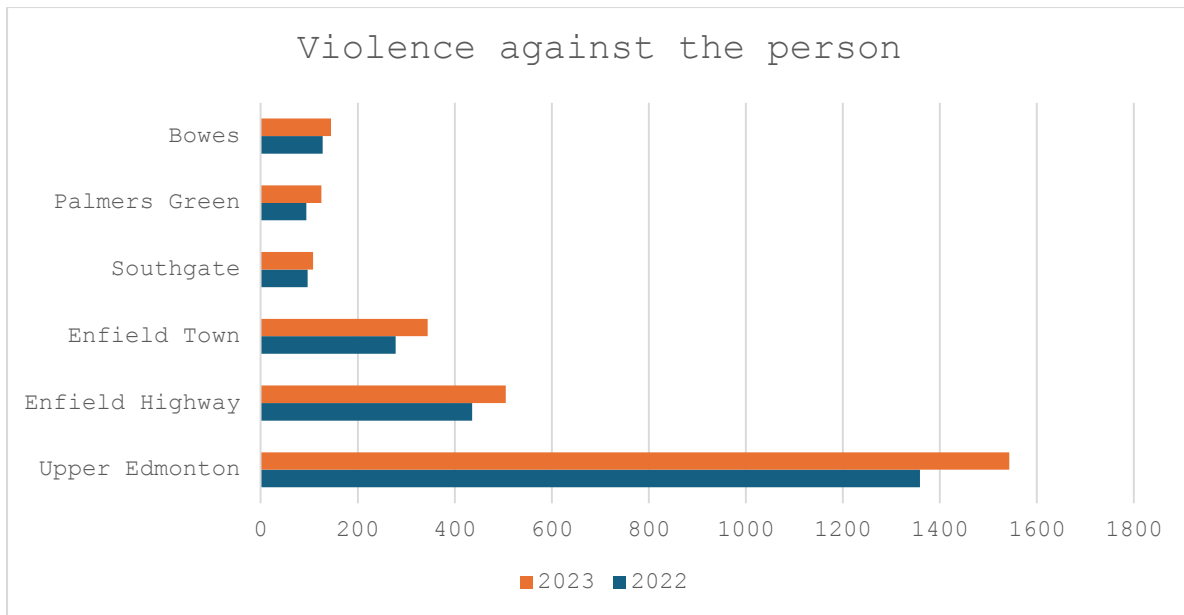
Area	2020	2021	2022	2023
<b>Current CIZ areas</b>				
Upper Edmonton	4477	2642	5071	4708
Enfield Highway	1426	1415	1307	1450
Enfield Town	1262	747	1368	1506
Southgate	265	452	323	365
<b>Proposed CIZ areas</b>				
Palmer's Green	398	526	390	372
Bowes	515	473	463	456



## 9 All violence against the person

9.1 It is noticeable from the below table and graph that violence against the person offences saw a slight increase in all 6 areas between 2022 and 2023. This shows a continued issue with violence in these areas.

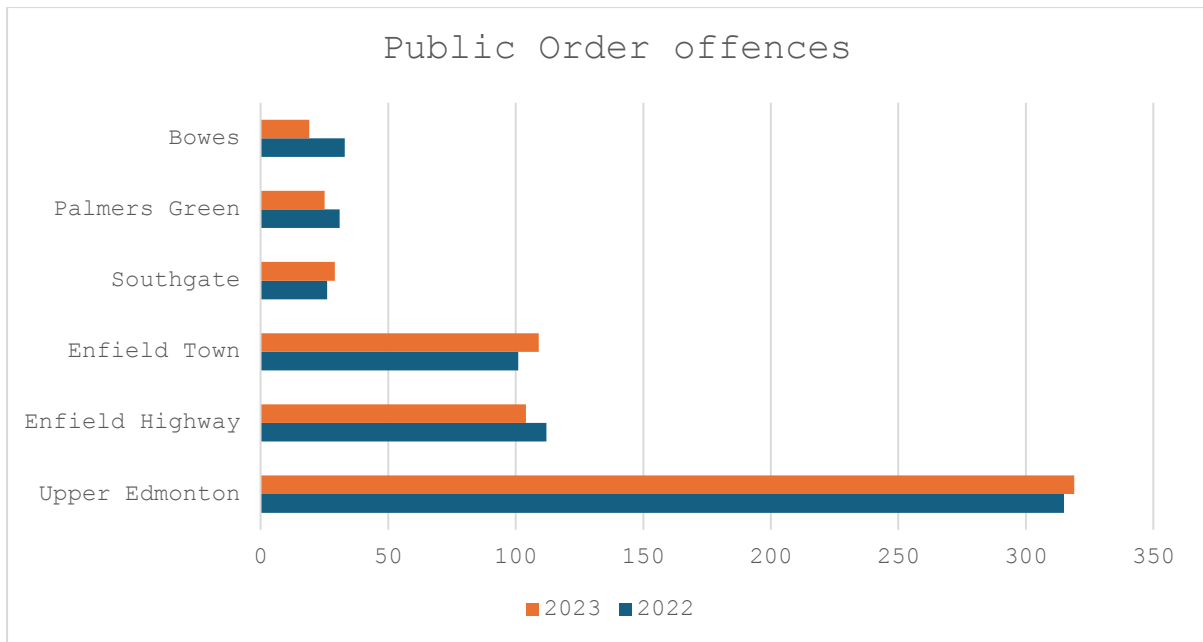
Area	2022	2023
<b>Current CIZ areas</b>		
Upper Edmonton	1359	1543
Enfield Highway	436	505
Enfield Town	278	344
Southgate	97	108
<b>Proposed CIZ areas</b>		
Palmers Green	94	125
Bowes	128	145



## 10 All Public Order Offences

10.1 The table and graph below show that the levels of public order offences have remained consistent between 2022 and 2023.

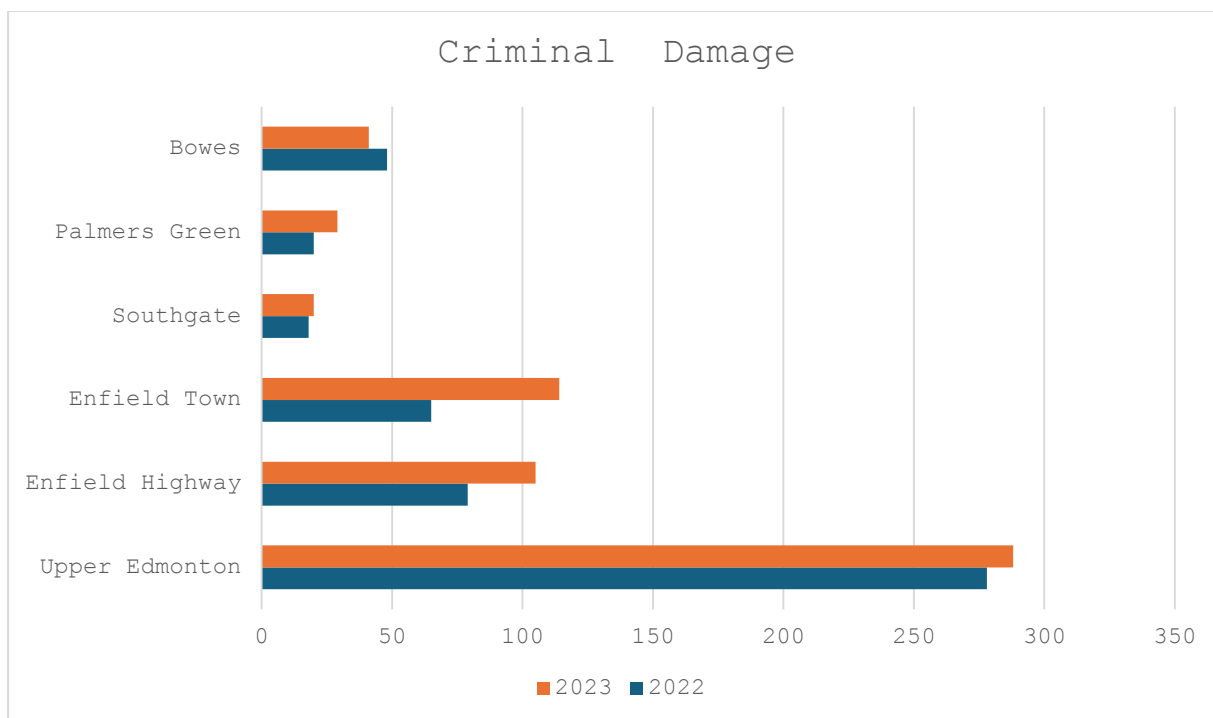
Area	2022	2023
<b>Current CIZ areas</b>		
Upper Edmonton	315	319
Enfield Highway	112	104
Enfield Town	101	109
Southgate	26	29
<b>Proposed CIZ areas</b>		
Palmers Green	31	25
Bowes	33	19



## 11 All criminal damage

11.1 The table and graph below show that criminal damage offences have seen an increase in most of the 6 areas.

Area	2022	2023
<b>Current CIZ areas</b>		
Upper Edmonton	278	288
Enfield Highway	79	105
Enfield Town	65	114
Southgate	18	20
<b>Proposed CIZ areas</b>		
Palmers Green	20	29
Bowes	48	41



## 12 Conclusion

### *Continuation of existing CIZs*

12.1 The data shows that the issues that the CIZs were established to address remain an ongoing concern for the Licensing Authority. In reviewing the data it is considered that the evidence supports the case for continuing CIZs in Upper Edmonton, Enfield Town, Enfield Highway and Southgate.

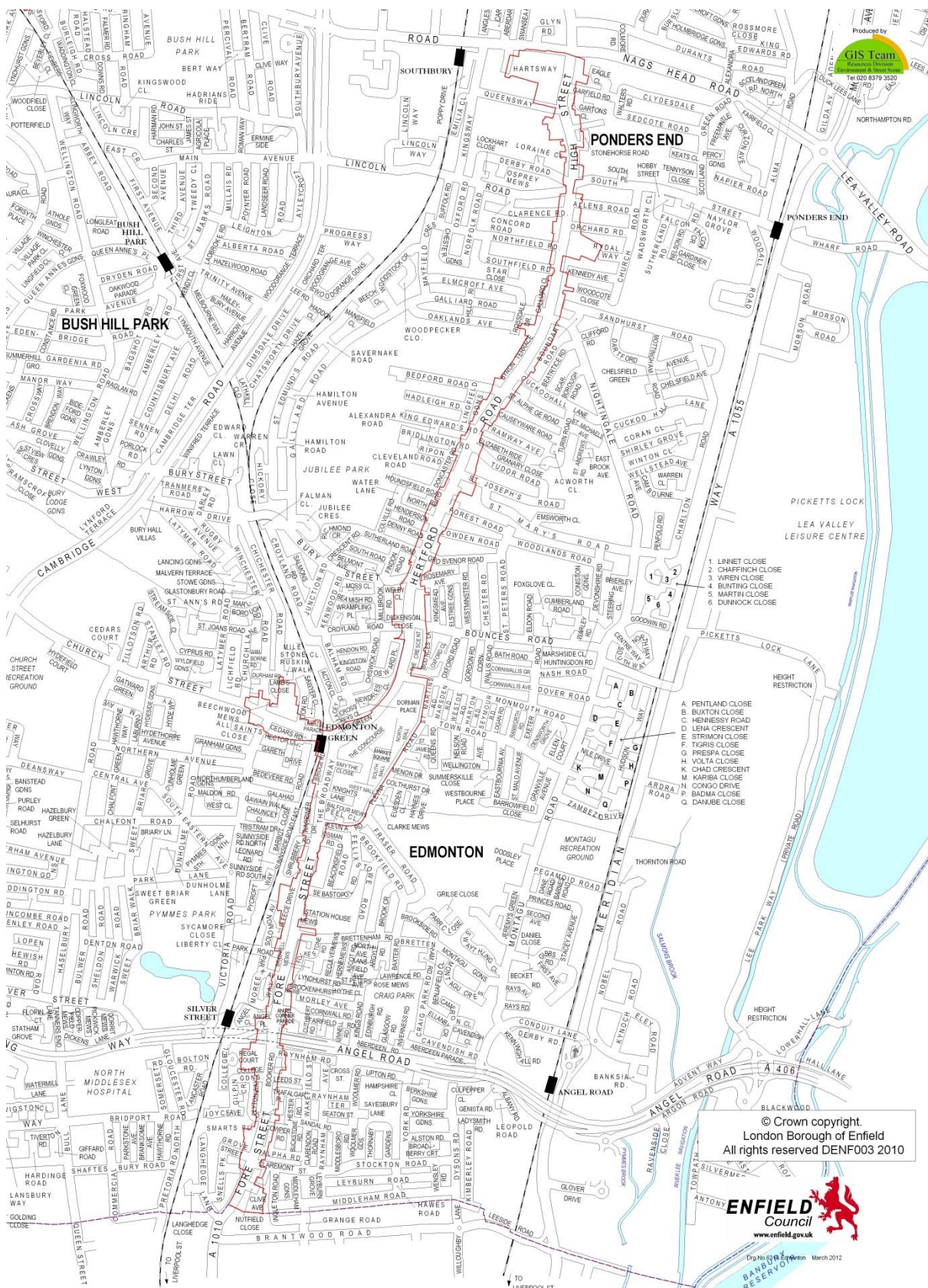
### *Establishment of new CIZs*

12.2 The data for the two proposed CIZs (Palmers Green and Bowes) is of a higher level than the existing CIZ area in Southgate and consistent trajectory. Both of these areas have been identified by the Licensing Authority and a number of Responsible Authorities (Police and Public Health in particular) as areas of concern in terms of licensing and crime and nuisance. In reviewing the data and key stakeholder views it is considered that the evidence supports the case for establishing CIZs in Palmers Green and Bowes.





# ANNEX 1 – THE EDMONTON CUMULATIVE IMPACT ZONE



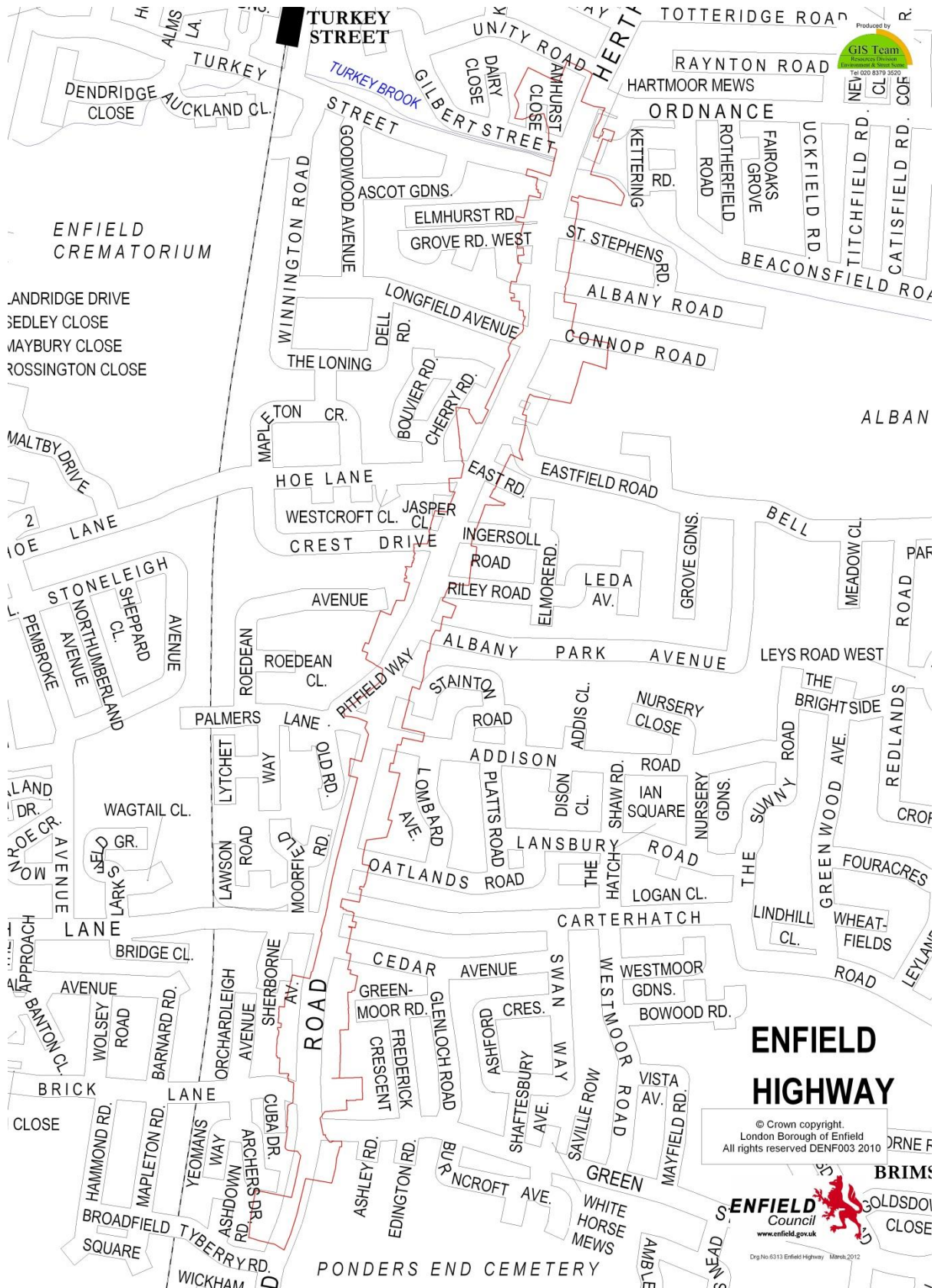
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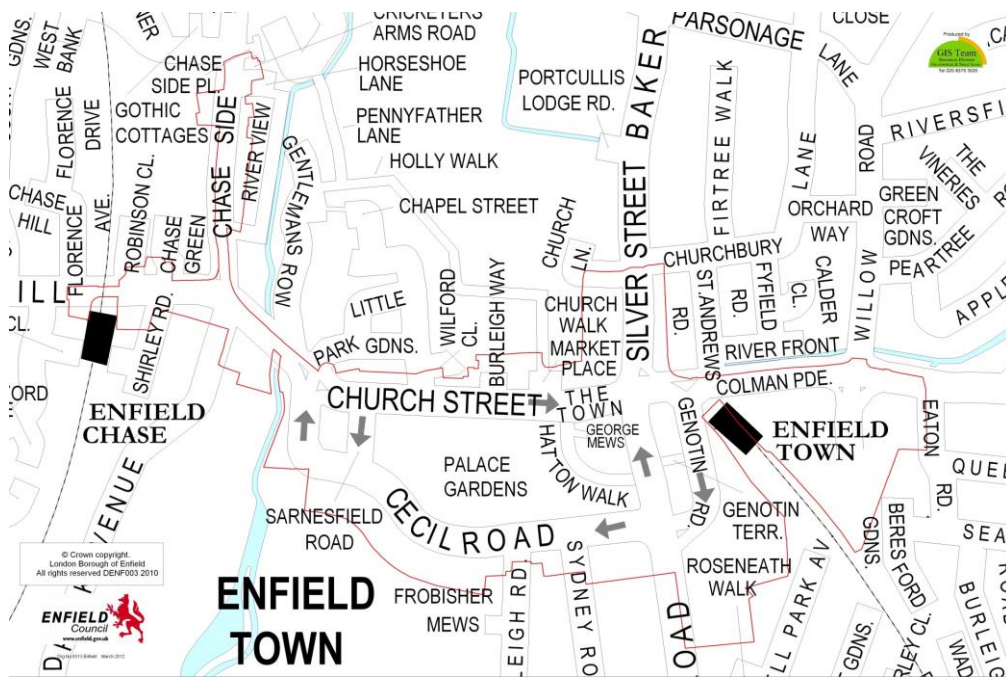
Urg No 639 Edmonton March 2012



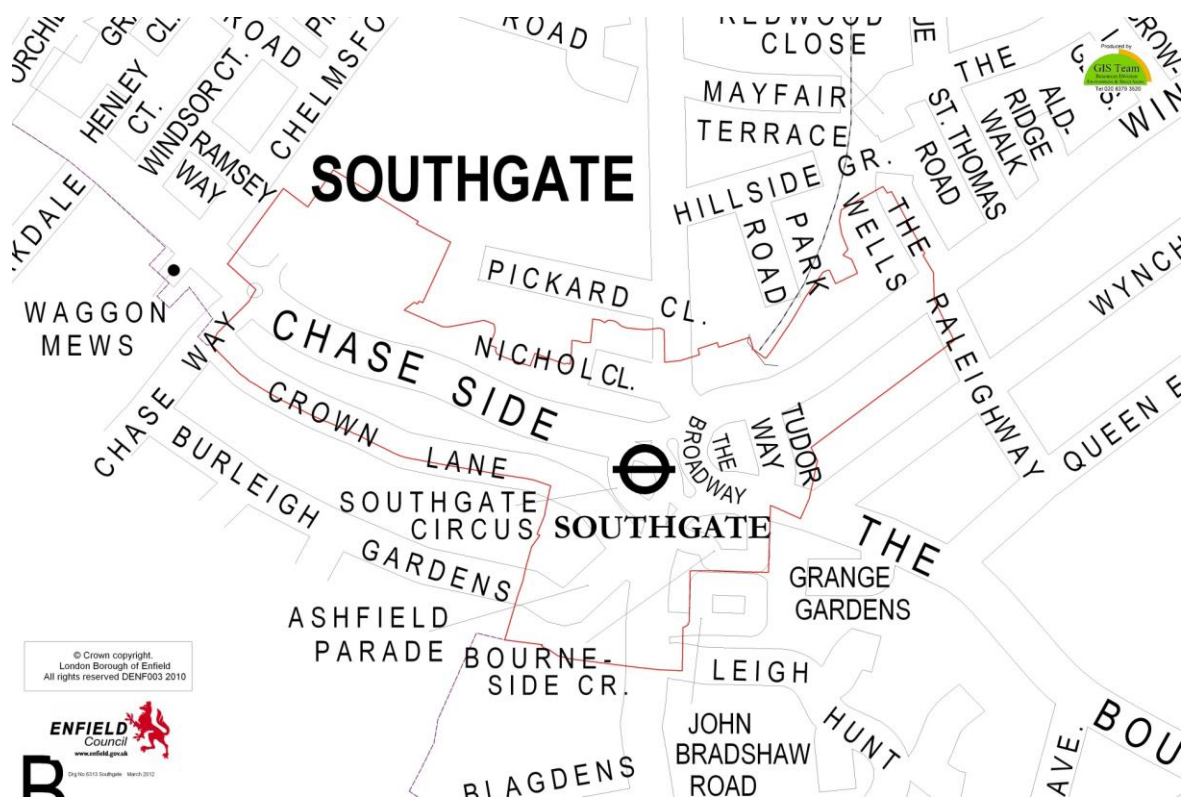
# ANNEX 2: THE ENFIELD HIGHWAY CUMULATIVE IMPACT ZONE



### ANNEX 3: THE ENFIELD TOWN CUMULATIVE IMPACT ZONE

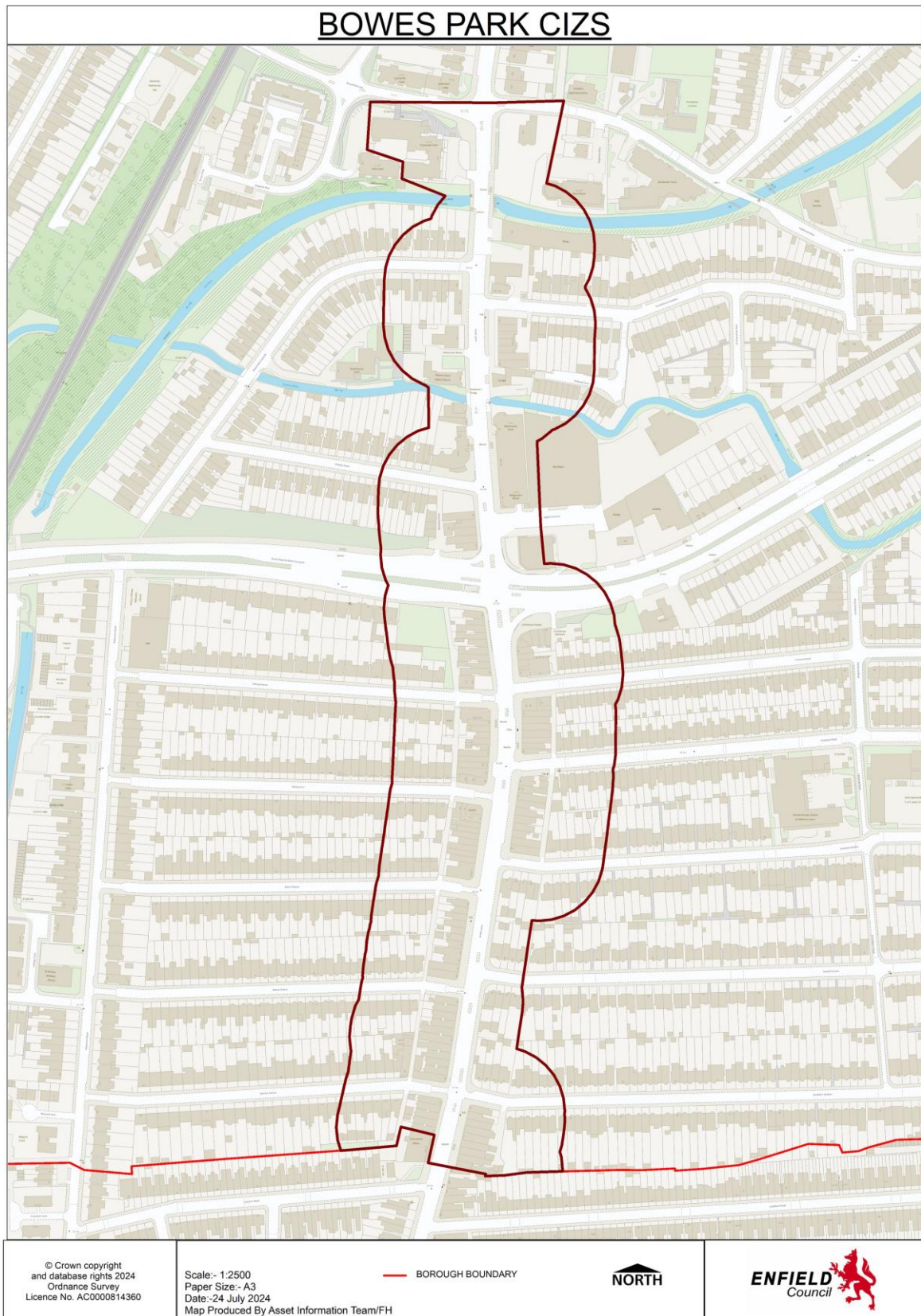


## ANNEX 4: THE SOUTHGATE CUMULATIVE IMPACT ZONE





## ANNEX 5: BOWES CUMULATIVE IMPACT ZONE





**ANNEX 6: PALMERS GREEN CUMULATIVE IMPACT ZONE**

